

Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-11 L-03

NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03 SS-20 AF-10

ARA-16 EA-11 EUR-25 NEA-14 OIC-04 ACDA-19 USIE-00

INRE-00 NSCE-00 SSO-00 DRC-01 (ISO) W
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O R 250053Z JUL 74

FM USMISSION USUN NEWYORK

TO SECSTATE WASHDC IMMEDIATE 4841

INFO AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY TOKYO

AMEMBASSY OTTAWA

C O N F I D E N T I A L USUN 2562

E.O. 11652: GDS

TAGS: UN, PFOR

SUBJ: PEACEKEEPING NEGOTIATIONS: REQUEST FOR INSTRUCTIONS

REF: USUN 2309, 2364 ET SEQ; STATE 145197

1. IN LAST TWO MEETINGS LEFT BEFORE AUGUST ADJOURNMENT, COMMITTEE OF 33 WORKNG GROUP (WG) WILL AMOST CERTAINLY COMPLETE LIST OF AD REFERENDUM FORMULAS FOR GENERAL GUIDELINES. WE URGENTLY NEED INSTRUCTIONS SO THAT US PREFERRED LANGUAGE (EVEN IF ONLY NEGOTIATING LANGUAGE) CAN BE TABLED AND LISTED BESIDE SOVIET, NON-ALIGNED AND WEO DRAFT ARTICLES. PER DEPARTMENT INSTRUCTIONS, WE HAVE TAKEN BACK SEAT IN NEGOTIATIONS, RAISING QUESTIONS AND EXPRESSING US PEACEKEEPING VIEWS, BUT ONLY OCCASIONALLY SUGGESTING LANGUAGE. IF US IS TO INFLUENCE PEACEKEEPING NEGOTIATIONS, TIME HAS COME TO ADVANCE OUR FORMULATIONS.

2. IN VIEW OUR INITIATIVE IN SECRETARY'S GA SPEECH, OUR PUSHING FOR DISCUSSION OF GENERALIZED GUIDELINES AND
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APPEARANCE OF VERY ACTIVE SOVIET INTEREST IN LATTER,

OTHERS ARE JUSTIFIABLY CONCERNED ABOUT OUR HOLDING BACK.
THERE IS GROWING IMPRESSION THAT US, DESPITE ITS WORDS TO
THE CONTRARY, DOESN'T REALLY WISH TO GO AHEAD. THIS POSITION
TENDS TO MAKE OTHERS LESS LIKELY TO RESIST SOVIET PROPOSALS.
ALTHOUGH THEY MAY SUGGEST MODIFICATIONS, THEY MORE INCLINED
TO WORK WITHIN BASIC FRAMEWORK PROPOSED BY SOVIETS.

3. REQUEST INSTRUCTIONS ABOVE ISSUES BY JULY 25 WG MEETING
IF POSSIBLE.

4. OVER LONGER TERM, WE BELIEVE BEST WAY OF REACHING
AGREEMENT ON PEACEKEEPING GUIDELINES (ASSUMING USSR WANTS
AGREEMENT AND IS WILLING TO COMPROMISE) IS FOR USUN AND
SMUN TO ENGAGE IN INTENSIVE BILATERALS THIS SEPTEMBER.
FOR SUCH TALKS TO BE PRODUCTIVE, SMUN WILL HAVE TO BE
INSTRUCTED BY MOSCOW TO ENGAGE IN BILATERALS AIMED AT
REACHING AGREEMENT. (TWO MISSIONS COULD PROBABLY IRON OUT
HERE ALL BUT TWO OR THREE MOST CONTROVERSIAL POINTS --
SUCH AS ARTICLE 29 COMMITTEE FUNCTIONS AND IMPORTANCE TO BE
ATTACHED TO "EQUITABLE GEOGRAPHIC REPRESENTATION --"
WHICH WOULD THEN HAVE TO BE REFERRED TO CAPITALS.)
ACCORDINGLY, WE RECOMMEND DEPT REQUEST EMBASSY MOSCOW
TO ASK MFA IF, IN ACCORDANCE WITH AGREEMENT IN PRINCIPLE ON
PEACEKEEPING REACHED AT SUMMIT, IT WOULD AGREE TO BOTH
GOVTS INSTRUCTING THEIR UN MISSIONS TO ATTEMPT REACH
AD REFERENDUM AGREEMENT ON GENERAL PEACEKEEPING GUIDELINES.
SINCE SOVIETS HAVE NEVER GIVEN SUBSTANTIVE REPLY TO OUR
MARCH 11 NOTE, WE NOT VERY OPTIMISTIC ABOUT RESULTS BUT
WE SHOULD TRY TO FORCE THEM TO TAKE POSITION.

5. LATEST SECRETARIAT COMPILATION OF WG
DRAFT ARTICLES, CURRENT THROUGH JULY 24 MEETING, BEING
DATAFAXED DEPT (IO/UNP-KIMBALL).
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